AB 2150 (Santiago, Weber & Gonzalez) Coauthor: Senator Hill The Child Care Protections for Working Families Act

Bill Summary

AB 2150 establishes 12-month child care assistance and a graduated phase out that allows for tapered assistance to families whose income has increased at the time of re-determination, but still does not exceed the federal income limit of 85% of State Median Income (SMI).

Existing Law

Title V of the California Code of Regulations requires families to report, within 5 days, any changes in family income, family size, or activities requiring child care. A parent who is a student must report any request for a change in class schedule within 5 days, and progress reports within 10 days. Families authorized for a "variable schedule" due to unpredictable days and hours of employment must also, every 4 months, submit pay stubs, written statements from their employers, or other records of their time for the prior 4 months. Child care may be terminated for failure to report, or for purported lack of eligibility based on new information.

Current law states that families may not receive child care assistance for more than 12-months without redetermination of eligibility, but offers no protection from repeated reporting or termination prior to 12 months.¹

Existing law allows families in state child care programs to earn no more than 70% of a derived SMI based on income data from a decade ago.²

Background

In November 2014, the federal Child Care Development Block Grant Act of 2014 (CCDBG) was enacted. The new law requires states to immediately implement a number of policies to promote stable child care assistance.

In California, burdensome reporting rules cause eligible families to churn between child care programs and long waiting lists for the programs. Churning disrupts children's school readiness and development; makes it impossible for child care providers to balance ledgers or plan for quality investments; and burdens employers and education providers to sign off on endless paperwork.

While a low-income working family that never underwent even small changes in income or activities might experience 12-months of uninterrupted child care assistance, extensive reporting requirements mean that, effectively, few families have this guarantee.

California does not have a statewide policy of graduated phase out. Two existing county pilots in San Francisco and San Mateo allow families to remain eligible up to 80% of SMI, and another pilot was just established in Alameda County. Phase-out allows for moderate wage growth without the sudden withdrawal of support that can undermine a family's pathway to financial stability.

There is broad consensus among child care administrators, advocates, and parents that the state's current reporting rules are harmful, and that establishing more stability within the child care system will create better outcomes for children.

Need for AB 2150

AB 2150 will bring the state into compliance with the federally required 12-months of child care assistance by relaxing the unrealistic reporting timelines that harm families the most.

¹ Cal. Educ. Code § 8263 (a)(state has general authority to adopt rules and regulations on eligibility, enrollment); Cal. Code Regs. tit. 5, § 18103(a)(3)("[F]amilies shall be recertified at least once each contract period and at intervals not to exceed twelve (12) months.").

² Cal. Educ. Code §§ 8263.1(a)-(c)(setting income limits based on SMI in use for the 2007-08 fiscal year, which was based on data collected in 2005).

Specifically, this bill protects families eligible for child care by:

- Updating the SMI income threshold for entering families to 70% of the current SMI;
- Updating income threshold at which families exit to 85% of the current SMI;
- Guaranteeing eligibility for child care for 12 months upon receiving a child care subsidy; and
- Eliminating required interim reporting during the 12 month-eligibility period unless:
 - o family income exceeds 85% SMI; or
 - initial certification is under seeking employment, in which case the family must report at 6 months.

Support

A Stronger California Advocates Network Advancement Project American Federation of State, County and Municipal Employees (AFSCME), AFLCIO BANANAS Butte County Child Abuse Prevention Council Butte County Employment and Social Services California Alliance for Retired Americans California Alternative Payment Program Association (CAPPA) California Child Care Coordinators Association California Child Development Administrators Association (CCDAA) California Community College CalWORKs Association (CCC CWA) California Department of Education California Work & Family Coalition Center for Community Change Action Child Care Alliance of Los Angeles Child Care Law Center –co-sponsor Child Care Resource Center Children Now Children's Council of San Francisco Choices for Children Coalition of California Welfare Rights Organizations, Inc. **Coleman Advocates** Community Action Partnership of San Luis Obispo County, Child Care Resource Connection

Community Child Care Council (4Cs) of Alameda County Early Edge California El Dorado County Early Care and Education **Planning Council** Equal Rights Advocates (ERA) First 5 LA Los Angeles County Office of Education Marin Child Care Council Marin Family Child Care Association Mimi and Peter Hass Fund National Association of Social Workers, CA Chapter (NASW-CA) National Council of Jewish Women-CA (NCJW-CA) Oakland Unified School District **Options for Learning Child Care Services Our Family Coalition** Parent Voices – co-sponsor Raising California Together San Francisco Child Care Planning and Advisory Council San Francisco Office of Early Care and Education (OECE) Services Employees International Union (SEIU) The Friends Committee on Legislation (FCLCA) The Young Women's Freedom Center UDW/AFSCME Local 3930 United Way of San Diego County W. Haywood Burns Institute Western Center on Law and Poverty Women's Foundation of California

For More Information

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